



# Annual Report 2022-2023

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# **Acronyms**

CER	Canada Energy Regulator
CVA	Compliance Verification Activity
IAMC	Indigenous Advisory and Monitoring Committee
IM	Indigenous Monitors
L3RP	Enbridge Line 3 Replacement Project
NEB	National Energy Board (now Canada Energy Regulator)
NRCan	Natural Resources Canada
UNDRIP	United Nations Declaration on the Rights of Indigenous Peoples

# **MESSAGES**



# Message from the Line 3 IAMC Indigenous Co-Chair

In the spirit of Indigenous inclusion, the Line 3 Indigenous Advisory and Monitoring Committee (Line 3 IAMC) was created so that First Nations treaty rights holders and Métis Nation regions that fall within the pipeline right of way could provide oversight and advice to the Government of Canada on the Enbridge Line 3 Replacement Project.

The Line 3 IAMC represents an Indigenous forum towards change benefitting Indigenous people. The committee co-develops advice to the federal government that is reflective of the views and considerations unique to Indigenous people.

The committee's Indigenous members, who represent over 100 potentially impacted Indigenous Nations along the Line 3 right of way in Alberta, Saskatchewan and Manitoba, offer an Indigenous lens and insight into the Indigenous way of being. Each member of the committee, including participants from the regulator and the federal government, provides insight acquired from their unique personal, cultural and professional experiences.



Richard Aisaican
Indigenous Co-Chair

MESSAGES

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As the committee explores evolving our work in recognition of the current phase within the lifecycle of the project, we developed five possible directions. We organized the Line-Wide Gathering in fall 2022 to share this information while also soliciting guidance from the impacted nations on these directions. What we heard from attending Indigenous leadership and technicians reflects the essence of UNDRIP.

The UNDRIP articles state many things, and it is up to Indigenous people, through opportunities like the Line 3 IAMC, to give the guidance required to make UNDRIP articles a working reality. Indigenous people are empowered to occupy the space of Indigenous inclusion. Accordingly, the committee set out to make any participant feel comfortable in voicing their opinion at the Line-Wide Gathering. Every opinion provides guidance and every voice matters in the climate of positive change.

The committee took all the discussions from the Line-Wide Gathering and will be organizing regional engagement sessions over spring and summer 2023 to dive deeper into these conversations with impacted Nations to receive guidance and validation on the five possible directions.

The government's commitment to the Line 3 IAMC for the lifecycle of the project is welcomed by impacted Indigenous Nations. The committee is shifting its focus to renewal and operations with emphasis on monitoring, emergency management and more comprehensive detailed advice to government, and contracting Indigenous people to support the Caucus. As a result, we hired our first Indigenous employee. Additionally, Elders and Youth will be included in the development of internal systems that provide on-the-ground guidance involving the importance of cultural and heritage resources.

Upon reflection of this unique role of Indigenous Co-Chair, I confirm relationship-building is key. Working with the Canada Energy Regulator offers opportunities to learn and specifically how to navigate agency systems that developed over decades. Working with Enbridge brings industry systems to the doorstep of impacted Indigenous Nations' understandings.

It has been a joy to work with all that come to the committee. I appreciate the guidance, support, and input from everyone involved in this unique journey and look forward to what lies ahead for the Line 3 IAMC.



# Message from the Minister of Energy and Natural Resources

Canada is home to an abundance of natural resources from coast to coast to coast. As we strive to build a more resilient and greener future, ensuring that those resources are developed responsibly and sustainably is vital to ensuring a prosperous future for everyone. Canadians count on us to support innovative and inclusive natural resource sectors that create jobs, advance competitiveness, and build wealth for communities.

Ensuring active and inclusive Indigenous engagement and partnerships are essential to building a robust and sustainable natural resource economy. In supporting the implementation of the United Nations Declaration on the Rights of Indigenous Peoples, we are committed to working together with Indigenous Peoples, who for centuries have continued to be stewards of the land, air, and water—so that we can effectively include traditional Indigenous knowledge, values, and perspectives alongside western science and information.

The Line 3 Indigenous Advisory and Monitoring Committee (Line 3 IAMC) is a partnership between implicated First Nations and Métis Nations, the Government of Canada, and the Canada Energy Regulator (CER) to ensure Indigenous involvement and oversight in the responsible management of the Enbridge Line 3 Replacement Program.

As Minister, I met with the Line 3 IAMC in May 2022 and learned firsthand about its important work, including the Indigenous Monitoring Program. This program facilitates on-theground monitoring of environmental, safety,

and culturally sensitive aspects related to Line 3, with meaningful consideration of traditional land use principles, sacred sites, historical knowledge, and the diversity of Indigenous traditional and cultural worldviews.

I applaud the innovative work of the Line 3 IAMC, which stands as an excellent example of the type of partnership key to developing natural resources in the right way. Engaging and partnering with Indigenous Peoples towards achieving common and shared outcomes should be at the heart of what we do. Through its work, the Line 3 IAMC has helped carve a path for others to follow. Increasingly, other countries across the globe are turning to Canada to learn from the models and principles we have exemplified through the collaborative work and collective efforts of our IAMCs.

With construction and decommissioning of the Line 3 Replacement Program now complete, I would like to congratulate the Line 3 IAMC for all its achievements to date, while also expressing my appreciation and gratitude for the ongoing dedication of its members to continuing this work. I look forward to the work ahead and our continued partnership.



The Honourable Jonathan Wilkinson

Minister of Energy and Natural Resources

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MESSAGES

# Message from the Acting CEO of the Canada Energy Regulator

The Indigenous Advisory and Monitoring Committees (IAMCs) continue to change the relationship between government, regulators, industry, and Indigenous Nations for the better.

Perspectives of Indigenous Peoples and Nations are being considered in a much more thoughtful way, and ultimately, that means that potential impacts of facilities regulated by the Canada Energy Regulator (CER) are being addressed more effectively and strategically. By recognizing the vital role of Indigenous leaders within their own Nations, and by working together through this IAMC structure, the CER is better able to work in partnership with Indigenous communities and fulfill our respective responsibilities to protect people and the environment.

Over the past year, the CER has been working with the IAMCs to actively review and update various sections of its Regulatory Framework, including the Canadian Energy Onshore Pipeline Regulations and the CER Filing Manual, to reflect changing requirements, conditions, regulations, industry practices, and to incorporate feedback received from regulated companies, Indigenous Peoples and other interested persons and groups.

The CER is also responding to specific concerns and the IAMC's advice to Government around Indigenous involvement in emergency management. We are developing best practices based on feedback we received from working with Indigenous Nations, the IAMCs, and Indigenous Monitors on emergency management exercise evaluations and through engagement as part of our review of the Canadian Energy Onshore Pipeline Regulations.

As the CER continues to take steps to implement the United Nations Declaration on the Rights of Indigenous Peoples (UN Declaration), it is committed to advancing the work of the IAMCs and Indigenous monitoring. As part of its commitments to Reconciliation, the CER will also implement planning, training, and other supports, and guidance for CER staff through the Indigenous Recruitment, Retention and Advancement Strategy and the Indigenous Procurement Strategy.

The CER is grateful to partner with the IAMC Line 3 Indigenous Caucus and to work with so many who are committed to protecting Indigenous rights and interests, as well as meaningfully advancing Reconciliation.

I am proud of the progress we have achieved together and commit to working humbly with the IAMC to continue this journey.



Tracy Sletto

Acting Chief Executive Officer

# INTRODUCTION



The Line 3 pipeline was constructed in the 1960s by Enbridge's predecessor and put into service in 1968.

On November 5, 2014, Enbridge Pipelines Inc. submitted an application to the National Energy Board (now the Canada Energy Regulator) for the Line 3 Replacement Project.

Between 2015-2016, the Government of Canada hosted public hearings with 36 Indigenous Nations regarding the L3RP. In November 2016, the Government of Canada approved the Enbridge L3RP subject to 89 conditions recommended by the Canada Energy Regulator (CER). At the same time, the Government of Canada committed to co-developing an Indigenous advisory and monitoring committee to work with federal regulators and the proponent to oversee environmental aspects throughout the project lifecycle.

The Line 3 Indigenous Advisory and Monitoring Committee (Line 3 IAMC) was formally established in 2017 to provide a forum for Indigenous Nations, the Government of Canada and the CER to engage in dialogue on the Enbridge Line 3 Replacement Project. Through this committee, Indigenous Nations can provide advice to the Government of Canada and the regulator regarding Line 3. It provides opportunities for Indigenous Nations to meaningfully participate; advance shared goals of safety and protecting the environment; Indigenous monitoring on the pipeline during construction, operation, and decommissioning; and provide Indigenous perspectives on activities related to major resource projects.

The Line 3 Replacement Project replaced 1,070 km of the 50-year-old Line 3 with new thicker pipeline and associated facilities from Hardisty, Alberta to Gretna, Manitoba, at which point it crosses into the United States. In Canada, the Line 3 pipeline crosses territory of Treaties 1, 2, 4, 6, and 7 and the homeland of the Métis, potentially impacting over 100 Indigenous Nations along the pipeline corridor. Over 90% of the project is built on what is today private land.

Line 3 was a \$5.3 billion investment and the largest project in Enbridge's history. The project includes decommissioning of the old line, which is the largest decommissioning in Canada's history.

The work was divided into four phases, the first of which (Segment 4 in Manitoba) was completed in 2021. The remaining three segments (Hardisty, AB to Cromer, MB) were completed over the summer and fall of 2022. The new pipeline is named Line 93.

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### **ABOUT THE CANADA ENERGY REGULATOR**

The Canada Energy Regulator (CER) is responsible for regulating pipelines, energy development and trade in the public interest. It oversees how energy moves in Canada and is the government agency that keeps watch over the companies operating oil and gas pipelines and electrical power lines that cross a national, provincial or territorial border.

Companies must apply to the CER before building a federally regulated pipeline, power line, or offshore renewable energy project. The <u>CER's Commission</u> assesses these projects and holds hearings to listen toIndigenous Peoples, the public, companies and others who may be impacted by the project before making its decision.

If a project is approved, the CER monitors company activities closely during construction, operation, maintenance and eventual abandonment and often works closely with <u>Indigenous monitors</u>. The CER does not hesitate to <u>hold companies</u> accountable. If a spill were to happen, the CER makes sure companies <u>clean them up</u> to the highest standards and pay for any damages.

The CER has identified four interconnected strategic priorities to help it deliver on its mission: trust and confidence, Reconciliation with Indigenous Peoples, competitiveness; and data and digital innovation.

### The Reconciliation Strategic Priority states:

We will transform the way we work with Indigenous Peoples, with a commitment to implementing the United Nations

Declaration on the Rights of Indigenous Peoples, by enhancing their involvement in how we discharge our mandate recognizing their unique cultures, knowledge and histories; building renewed relationships based on the recognition of rights,

respect, co-operation and partnership; improving the cultural competency of the CER and its staff; and driving meaningful change in the CER's requirements and expectations of regulated industry.

The CER is enhancing the involvement of Indigenous Peoples through the CER's Indigenous Advisory Committee (IAC). The IAC plays a critical advisory role to the CER Board on how best to enhance the involvement of Indigenous Peoples and organizations regarding CER-regulated infrastructure and other matters. The IAC advises on integrating Indigenous perspectives, knowledge, teachings, values, use of the land and water, oral traditions, and worldviews throughout the regulatory lifecycle.

The CER is committed to the ongoing process of Reconciliation with Indigenous Peoples and recognizes it is at the very beginning of this journey. Some recent highlights of this journey have been:

- Drafting the <u>CER Statement on Reconciliation</u>, containing a series of Guiding Principles and Values developed to serve as guideposts to help to frame the implementation of the CER's Reconciliation Strategic Priority; foster a shared understanding of the role the CER can play in advancing Reconciliation, and help to drive CER behaviours as this work is advanced.
- Supporting the Government of Canada's work in implementing the <u>UN Declaration</u>.
- Taking meaningful action in its work with the IAMCs for Line 3 and Trans Mountain Expansion (TMX).

More information about the CER and its Reconciliation journey is available at <a href="https://www.cer-rec.gc.ca">www.cer-rec.gc.ca</a>.

CER Pipeline Profiles: Enbridge Mainline

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### ENBRIDGE LINE 93 - AFTER LINE 3 DECOMMISSIONING

In August 2022, Enbridge completed the Canadian decommissioning work of the legacy Line 3, and it's now been four years since Line 3's replacement, Line 93, began operations.

Decommissioning the Canadian sections of Line 3 was a huge endeavour involving thousands of construction hours focusing on segmentation, valve isolation and railway fill across Alberta, Saskatchewan and Manitoba. The project fully embraced Enbridge's Indigenous Lifecycle Engagement Framework, an approach that recognizes the need for continual engagement not only when the company is actively working in an area or during a project, but constantly and consistently with Indigenous Nations, governments, groups and tribes in proximity to company assets.

Decommissioning occurred over 97 work sites and in four segments, all of which were supported by strong Indigenous participation – as only Indigenous-owned or affiliated companies were invited to bid as general contractors.

The project was completed on time, within budget and with more than 220,000 contractor work hours completed with zero recordable incidents and just two minor first-aids.

With decommissioning now several months behind us, we thought it would be informative to provide a short overview of Line 93 - a few facts about the pipeline, why it's important to Enbridge and to energy supply in North America:

 Line 93 begins at the Enbridge Terminal in Edmonton as Line 3A, moving east some 170 kilometres and transporting 300,000 barrels per day of light crude oil and condensate to the Enbridge storage terminal in Hardisty, Alberta.

- From the Hardisty hub, the 36-inch diameter Line 93 travels east and has an operating capacity of 760,000 barrels per day. It moves light and heavy crudes approximately 1,719 km to Superior, Wisconsin.
- Line 3/93 is one of six lines that form part of the Enbridge Mainline system exiting western Canada. The system is Canada's largest transporter of crude oil, moving western Canadian crude oil production to markets in eastern Canada and the U.S. Midwest.
- Safety and reliability are built into Enbridge's energy infrastructure before, during, and after construction. Enbridge monitors and safeguards our pipeline systems 24/7. We limit our footprint, and actively manage potential effects on communities and the environment.



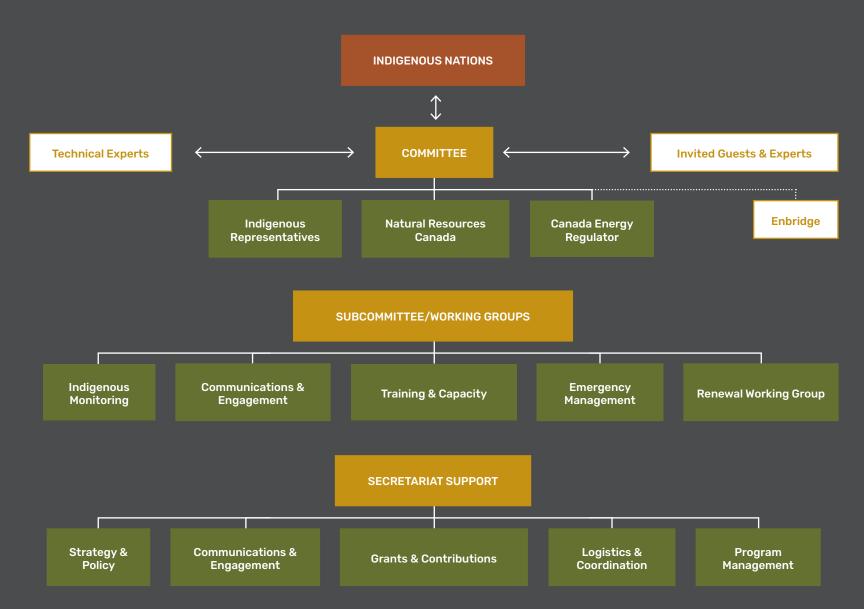
# **Goal and Guiding Principles**

FROM THE TERMS OF REFERENCE (2017):

"The Committee will form the basis of an enhanced relationship between Indigenous Nations, the Government and the National Energy Board in respect of the Line 3 Replacement Project (L3RP) activities. Through communication and engagement, the Committee will provide for collaborative and inclusive Indigenous involvement in the review, monitoring, and reporting of environmental, safety and socio-economic aspects related to L3RP activities over their lifecycle, with meaningful and adequate consideration of traditional land use, sacred sites, historical knowledge, and the diversity of Indigenous traditional and cultural worldviews."

### **GUIDING PRINCIPLES:**

- Ensure Indigenous Nations are meaningfully engaged and participate in government, regulator and proponent
  decision making processes regarding Line 3 Program activities so that these processes better reflect Indigenous
  peoples' rights, address impacts to those rights and interests, and honour the obligations of the Crown as set out
  within Canada's Constitution.
- Information is shared in a timely, cooperative, and transparent manner between Indigenous Nations, Government of Canada, Canada Energy Regulator, and the proponent (Enbridge).
- Respect for Indigenous obligation to natural law that protect the land, air, water, species, cultural values and laws, history of all Nations, and natural resources within the Line 3 corridor.
- Recognition for Indigenous peoples as part of the eco-system.
- Indigenous traditional and contemporary knowledge and obligation to the land is meaningfully reflected, and respected and implemented in the work of the Committee.



# Membership

The Line 3 IAMC third term membership (2022-2024) consisted of the following:

### **INDIGENOUS CAUCUS**

**Alberta First Nations** 

**Kyra Northwest** 

Samson Cree Nation

**Melvin Abraham** 

Frog Lake First Nation

Saskatchewan First Nations

Chief Matthew T. Peigan

Pasqua First Nation

Tribal Chief Isabel O'Soup

Yorkton Tribal Council

Tribal Chief Mark Arcand

Saskatoon Tribal Council

Bradley Swiftwolfe
Moosomin First Nation

Don Ross

George Gordon First Nation

**Richard Aisaican** 

Cowessess First Nation

**Manitoba First Nations** 

**Barb Hobson** 

Swan Lake First Nation

Mike Sutherland

Peguis First Nation

**Métis Nation of Alberta** 

**Kirk Poitras** 

Métis Nation of Alberta Region 3

Métis Nation of Saskatchewan

**Minister Marg Friesen** 

**Brent Laroque** 

Manitoba Métis Federation

Marci Riel

### FEDERAL REPRESENTATIVES

Canada Energy Regulator

**Jonathan Timlin** 

(April 2022-December 2022)

Genevieve Carr

Natural Resources Canada

Raheel Baig-Mirza

(October 2022– March 2023)

# **Governance Structure**

The Line 3 IAMC is made up of a 16-member Indigenous Caucus, one NRCan representative and one Canada Energy Regulator (CER) representative, with a Co-chair from the Indigenous Caucus and NRCan.

The Indigenous Caucus represents over 100 First Nations and Métis Nation Regions across the Prairie provinces (Alberta, Saskatchewan, and Manitoba) along the Line 3 pipeline right of way.

Housed within NRCan, a Secretariat provides administrative, program, policy, strategic communications, and logistical support to the committee.

# Timeline (2017-2023)

**PROJECT OVERVIEW** 

Timeline of the Line 3 and the L3RP, from Hardisty, Alberta to Gretna, Manitoba

### 2017-2018

Construction of L3RP began

INDIGENOUS ENGAGEMENT AND MONITORING

**INFRASTRUCTURE** 

First Indigenous Knowledge training with Indigenous Monitors (IMs) and Canada Energy Regulator Inspection Officers

LINE 3 IAMC

**PIPELINE** 

Inception of the Line 3 IAMC, Terms of Reference, appointment of co-chairs and first gathering of Committee members

First Emergency management planning and exercises with Enbridge and the CER







### 2019

### L3RP construction complete

Adoption of the *United Nations*Declaration on the Rights
of Indigenous Peoples

Indigenous monitoring work continues

Line 3 IAMC sent advice to the Government of Canada through 55 co-developed recommendations

### 2020-2021

Enbridge decommissioning plan filed, approved, and started

First (virtual) Line Wide Gathering

Continued Indigenous Monitoring and Emergency Management and first monitoring inspection with Enbridge

Line 3 IAMC work continued throughout COVID-19

Regional Engagement Sessions, Renewal Discussions and Co-Development of the Renewal Framework and Treasury Board Submission

### 2022-2023

Completion of Enbridge decommissioning work

Letter and response from the Minister outlining Line 3 IAMC work and accomplishments

CER CEO and NRCan Minister meet with Line 3 IAMC

Line 3 IAMC recommendations to CER Onshore Pipeline Regulations and Government EM

Co-design sessions with Committee to develop 5 possible directions and Line Wide Gathering (Nov 28-29)

Regional Engagements (spring and summer 2023)

# **PRIORITIES**

The work of the Line 3 IAMC focused on six priority areas that stem from the co-developed Terms of Reference (sections 9 and 10). These priorities were confirmed with leadership from impacted Indigenous Nations at the virtual Line-Wide Gathering in June 2021.

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COMMUNICATIONS AND ENGAGEMENT

O4
TRAINING AND
CAPACITY

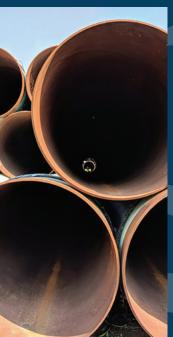
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EMERGENCY
MANAGEMENT

06
RENEWAL









The committee meetings are held once a month and may include:

- Operational discussions and decisions, including workplans and budget
- · Presentations by invited guests
- Subcommittee updates
- Event planning
- Forward planning

The committee and its subcommittee and working groups are supported by a Secretariat team housed within Natural Resources Canada.

When the meetings take place in-person, Elders are invited to provide an opening and thank you prayer,

and cultural components are incorporated in the agenda as much as possible. At the August 2022 committee meeting in Regina, Line 3 IAMC members, CER and Secretariat staff attended the Cowessess First Nation pow wow.

### SUBCOMMITTEE MEETINGS

The subcommittees meet once a month to discuss, share information and make decisions and recommendations to the full committee. Each subcommittee meeting must meet quorum for any decisions, with the Chair of the subcommittee (or alternate Chair), one First Nation representative, one Métis representative and Secretariat support present.

### **LINE-WIDE GATHERINGS**

The Line 3 IAMC holds an annual Line-Wide Gathering to share information on the accomplishments and progress of the committee while gathering feedback from leadership, Elders and technicians on Line 3 IAMC priorities and future work. Over 100 impacted Indigenous Nations along the Enbridge Line 3 pipeline right of way in Alberta, Saskatchewan and Manitoba are invited to attend to provide input.

THE LINE 3
IAMC HAS FOUR
SUBCOMMITTEES
AND ONE
WORKING GROUP:

### **SUBCOMMITTEES**

Indigenous Monitoring

Communications and Engagement

**Training and Capacity** 

**Emergency Management** 

### **WORKING GROUP**

Renewal



The Line-Wide Gathering 2022 was held over two days on November 28-29 at the Grey Eagle Resort in Calgary, Alberta. The Line-Wide Gathering 2022 was critical as the Line 3 pipeline is now operational and as the work of the IAMC evolves, the Committee is exploring a potential expanded scope. Both the Minister of Natural Resources and the CEO of the CER provided welcome remarks in video messages.

- Video message from the Minister of Natural Resources Canada <a href="https://youtu.be/TXH\_e0EKeZw">https://youtu.be/TXH\_e0EKeZw</a>
- Video message from the Chief Executive Officer of the Canada Energy Regulator https://youtu.be/98zVmUSQYTk

The first day was an evening panel discussion with Line 3 IAMC members and a representative from the CER to discuss crown consultation, roles of the Line 3 IAMC and the CER's Indigenous Advisory Committee, and decommissioning. The next day, the event included a presentation by Enbridge, subcommittee updates and breakout discussions on renewal of the Line 3 IAMC's scope and governance structure.

A What We Heard Report (https://iamc-line3.com/line-3-iamc-line-wide-gathering-2022-what-we-heard-report/) was drafted to summarize the topics and discussions from the event, which will help the Line 3 IAMC design the event session topics for the regional engagement sessions to be held over the spring and summer of 2023.



# ENBRIDGE AND THE LINE 3 IAMC - RECENT HIGHLIGHTS

- Provided presentations to the IAMC caucus, including a summary of Condition 21/29 (February 2023) and an overview of Enbridge's Indigenous Reconciliation Action Plan (March 2023)
- Attended and presented on the Line 3 Replacement Program, including the wrap up of the decommissioning portion at the line wide gathering at Grey Eagle in Calgary (November 2022)
- Worked with the IAMC on the planning of the Qu'Appelle River Emergency Response Demonstration (originally scheduled for September 2022 but postponed to September 2023)
- Provided a tour of the Edmonton Terminal (June 2022)
- Worked with the IAMC and landowners to secure access to a number of decommissioning sites (throughout the year)

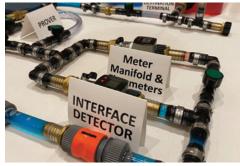
Inclusion was an important component of the Line 3 decommissioning, with the selection of an Indigenous-owned general contractor and approximately 75% of the decommissioning workforce made up of Indigenous men and women. Pictured ablove (from left): Travis Favel (Enbridge); Ellis Cochrane (Peguis First Nation); Dennis Esperance (Enbridge); and Jade Dewar (Manitoba Metis Federation).

# O O O PRIORITIES

### **OTHER HIGHLIGHTS: PHOTO GALLERY**

JUNE 2022: ENBRIDGE PIPELINE DEMONSTRATION IN EDMONTON







JUNE 2022: ENBRIDGE EDMONTON TERMINAL FACILITY TOUR







JULY 2022: COMMITTEE MEETING IN WHITECAP, SASKATCHEWAN





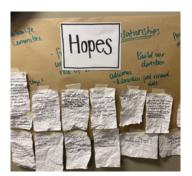


AUGUST 2022: COMMITTEE MEETING IN FORT QU'APPELLE, SASKATCHEWAN









AUGUST 2022: COWESSESS POW WOW





JANUARY 2023: DRONE TRAINING AND DEMONSTRATION AT A COMMITEE MEETING IN EDMONTON









# O 2 INDIGENOUS MONITORING

The Line 3 IAMC Indigenous Monitoring Program ensures that Indigenous peoples are involved in the monitoring of environmental, safety, and culturally sensitive aspects related to Line 3 activities over its lifecycle, with meaningful and adequate consideration of traditional land use, sacred sites, historical knowledge, and the diversity of Indigenous traditional and cultural worldviews.

# GOALS OF THE INDIGENOUS MONITORING SUBCOMMITTEE:

 Maintain a strong IAMC Indigenous Monitoring Program that supports Indigenous Monitors (IM) working with the CER to monitor the environmental, safety, and cultural impacts within the Line 3 right of way and enable cultural exchange between IMs and CER staff.

- Guide Enbridge in their work on Line 3.
- Integrate Indigenous interests and perspectives with regulatory oversight of filed documentation on the L3RP.

### PROGRESS:

Over the past five years, Indigenous Monitors have become more common across various development projects. Greater consideration is given to Indigenous Nations to go to sites of interest and assess potential impacts, remediation, and reclamation programs. Nations are reaching out to proponents and the CER to assess sites of interest. The CER is including IMs earlier in the Line 3 Compliance Verification Activity (CVA) planning to allow time for IMs to connect with Elders and Knowledge Keepers.

The CER values the relationships as well as the advice and information shared through the L3 IAMC. Planning of future compliance verification activities (CVAs) with Indigenous Monitors (IMs), including risk assessment planning, operations and maintenance, ongoing issue management, and reclamation activities will continue to be active aspects of the regular L3 IAMC-CER meetings.

The CER continues to increase the involvement of Indigenous Monitors through several compliance verification activities (CVAs). This includes the completion of six Field Inspections over the past year with the CER and L3 IAMC Indigenous Monitors.

PRIORITIES

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During the 2022 season (May to November 2022), Line 3 IMs attended six Line 3 CVAs with the CER. In addition to the Line 3 monitoring activities, some Line 3 IMs were part of a database pilot project that assessed the feasibility of database application for site selection, collected data by drone, monitored report writing, and managed. Outcomes and feedback from the pilot project indicated IM interest and readiness for this technological approach.

In Fall 2022, the IM subcommittee organized two separate First Nation and Métis IM gatherings and invited IMs from all three provinces to attend. The two-day IM gatherings offered an opportunity for IMs to meet each other, share experiences and personal learnings, and to hear from Elders and traditional knowledge holders. Specifically:

- The First Nation IM Gathering was held at Swan Lake First Nation that included culturally
  appropriate openings and discussions about the importance of a combined technical and
  Indigenous worldview to the work of an IM. Elders led discussions about the importance
  of the land that preceded a site visit to Long Plain First Nation for a plant medicine and
  a riverbed walk.
- The Métis IM Gathering was held in Calgary and included opening and closing prayers by Métis Elders, great food and fiddle music. There was a presentation around preconceptions and assumptions for heritage sites that generated much discussion, plus a presentation on the influence of the Métis people around fort construction and the connection between cart trails and railway routes.

The importance of understanding similarities and diversity across First Nations and Métis Nation regions along the Line 3 pipeline right of way was a recurring theme for both events. Participants appreciated the opportunity to gather, learn, and build relations and connections.

Line 3 IMs continued these discussions while also taking part in renewal conversations at the Line-Wide Gathering 2022. Here, they provided first-hand accounts of their experiences and concerns, as well as suggestions for renewal.





# INDIGENOUS MONITORING SUBCOMMITTEE MEMBERS

### CHAIR

Barb Hobson

# INDIGENOUS CAUCUS MEMBERS

**Brad Swiftwolfe** 

Kirk Poitras

Kyra Northwest

Marci Riel

Mike Sutherland

Richard Aisaican

### FEDERAL AND SECRETARIAT MEMBERS

Len Seefried (CER)

David Murray (NRCan)

Shelley Alexander (NRCan)

# COMMUNICATIONS AND ENGAGEMENT

The Line 3 IAMC seeks to facilitate communications and engagement through provision of information and opportunities for dialogue Line 3 impacted Indigenous Nations, and with the regulator, the proponent (Enbridge), government and other partners of the Line 3 IAMC.

The Line 3 IAMC provides an important forum for dialogue and keeping Indigenous Nations connected, engaged, and informing them of the work. While the initial focus has been on construction, through the decommissioning and looking ahead to the operational phase of Line 3, the need to keep Indigenous Nations connected and involved remains a high priority.

# GOALS OF THE COMMUNICATIONS AND ENGAGEMENT SUBCOMMITTEE:

- Ensure Indigenous Nations including leadership, Elders, and youth are informed about and guide the work of the Line 3 IAMC and its subcommittees.
- Provide opportunities for Indigenous Nations to engage with each other (and with industry and government as appropriate) in working to protect Indigenous interests.
- Provide opportunities for Indigenous Nations to engage with each other
  (and with industry and government as appropriate) in working to protect
  Indigenous interests. This is to provide consistent information to promote a
  greater understanding among Indigenous Peoples and Indigenous Nations
  about the Line 3 Replacement Project and the work of the IAMC.

### PROGRESS:

In 2022-2023, the Communications and Engagement Subcommittee worked closely with the other subcommittees on several communications products and engagement events including publishing three newsletters and bulletins and the Annual Report 2021-2022, completing the Legacy Video Project, maintaining the Line 3 IAMC website, and planning the Line-Wide Gathering 2022.

The purpose of the newsletters and bulletins was to share important information from the committee including subcommittee updates, membership changes, updates from the CER and Enbridge, and upcoming events. The annual report captured an overview of the committee, its highlights and progress, and financials from fiscal year 2021-2022. In May 2022, the Communications and Engagement subcommittee posted a call for proposal to contract a videographer to create a 10-minute documentary-style video to showcase the Line 3 IAMC's



progress, successes, reflections over the last five years as well as upcoming priorities. The legacy video marked a milestone in the Line 3 IAMC's history since its establishment in 2017. The video features past and present Line 3 IAMC members, Indigenous Monitors, and representatives from the federal government, the regulator and Enbridge. The Communications and Engagement Subcommittee also took the lead on planning the Line-Wide Gathering 2022, the first Line 3 IAMC in-person event with Indigenous Nations since the pandemic.

Publications (newsletters, bulletins and annual reports), Legacy Video and details on the Line-Wide Gathering 2022 can be viewed on the Line 3 IAMC website at <a href="https://www.iamc-line3.com">www.iamc-line3.com</a>.

# COMMUNICATIONS AND ENGAGEMENT SUBCOMMITTEE MEMBERS

### CHAIR

Chief Matthew T. Peigan

# INDIGENOUS CAUCUS MEMBERS

Barb Hobson

Tribal Chief Isabel O'Soup

Kirk Poitras

Marci Riel

Minister Marg Friesen

Richard Aisaican

### FEDERAL AND SECRETARIAT MEMBERS

Bridget Oliveira (CER)

David Murray (NRCan)

Kristine Wu (NRCan)

Melissa Kelly (NRCan)

# TRAINING AND CAPACITY

Building training and capacity for impacted Indigenous Nations to become involved in greater regulatory oversight continues to be a central focus area for committee. The Line 3 IAMC seeks to facilitate information sharing, coordination of training and resources, and opportunities that increase capacity for participation in regulatory oversight of the L3RP.

### **GOALS OF THE TRAINING AND CAPACITY SUBCOMMITTEE:**

- Promote equal access and awareness to Indigenous Nations of opportunities relating to the L3RP.
- Provide opportunities for committee members to learn with each other and build relationships through capacity development with the CER and Enbridge.

Ensure Indigenous culture is respected and reflected in the L3RP.

### **PROGRESS:**

The Line 3 IAMC has been working on a plant identification guide and the Training and Capacity subcommittee was able to bring together Elders and IMs from the three Prairie provinces to discuss the importance of plant knowledge and ideas around the best way to make it available for IMs and community members to use. This project will continue into the next fiscal year.

Much of the 2022-2023 priority for Training and Capacity subcommittee was contributing and moving the work to build an e-learning program to support capacity-building, titled "Training for Indigenous Regulatory Involvement (TIRI)." The TIRI course was tested by volunteers including some community members from Indigenous Nations and Line 3 IAMC IMs. The training included interviews and stories about the importance of indigenous involvement in projects. The goal is to make this training available on the Line 3 IAMC website for self-directed learning. This training will essentially replace the previous CER training requirement for IMs and will become the pre-requisite training for any of the CER IM programs for other regulated projects.

For more information on this training, called Training for Indigenous Regulatory Involvement (TIRI) please visit these links to see an overview video on the collaborative process, plus highlights from the program itself.

- "TIRI Program Development Timeline" https://youtu.be/kH\_PVSQsT80
- "TIRI E-Learning Course Summary" https://youtu.be/IH8Fhljmg6w

In addition to eventually accessing TIRI on the Line 3 IAMC website, website update plans include the addition of other Line 3 IAMC training and webinar videos. These will become part of the growing legacy library for anyone to access.

The CER has endorsed, with the IAMC, the on-demand Training for Indigenous Regulatory Involvement (TIRI) Course. The TIRI course will replace the previous CER-led Line 3 IAMC IM training. CER is looking forward to participating in the upcoming TIRI soft-launch in September 2023. The on-demand TIRI Course will include a balance of technical classroom learning and Elder/Knowledge Keeper led land-based learning.



# TRAINING AND CAPACITY SUBCOMMITTEE MEMBERS

### CHAIR

Tribal Chief Isabel O'Soup

# INDIGENOUS CAUCUS MEMBERS

Barb Hobson

Don Ross

Kirk Poitras

Kyra Northwest

Marci Riel

Mike Sutherland

Richard Aisaican

## FEDERAL AND SECRETARIAT MEMBERS

Bridget Oliveira (CER)

David Murray (NRCan)

Shelley Alexander (NRCan)

# C S EMERGENCY MANAGEMENT

The Line 3 IAMC seeks to support meaningful involvement of Indigenous peoples during emergency preparedness and response, and support greater protection of Indigenous interests during emergencies.

# GOALS OF THE EMERGENCY MANAGEMENT SUBCOMMITTEE:

- Identify and facilitate opportunities for greater Indigenous inclusion and participation in Emergency Management activities, processes and response efforts related to the Line 3 pipeline.
- Enhance Emergency Management capacity in Indigenous Nations with improved access to existing Emergency Management programs, and the integration of Line 3 Emergency Management approach with all-hazards Emergency Management.

 Strengthen Emergency Management partnerships amongst Indigenous Monitors, Indigenous Nations, the regulator, government, and other partners involved with Emergency Management activities.

In conjunction with the Line 3 Secretariat, the CER, Enbridge, and Indigenous partners, the Emergency Management Subcommittee continued to promote meaningful involvement of Indigenous peoples during emergency preparedness and response, and supported greater protection of Indigenous interests during emergencies. In 2022, the Line 3 IAMC was invited to an Enbridge Round Table and Emergency Management Exercise in Regina that saw three committee members, three Indigenous Monitors and one secretariat staff participate in the event.

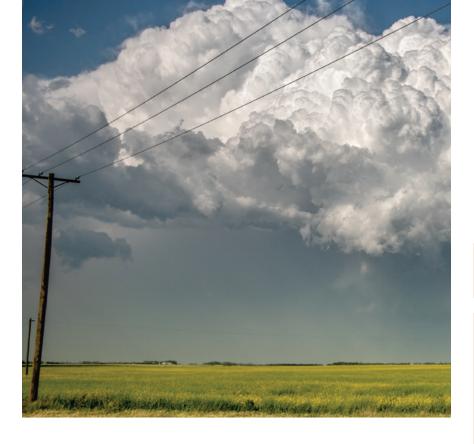
The Line 3 IAMC defined the need for an emergency response plan specific to the requirements of the Métis to protect and serve their cultural entities and heritage resources and will contract the production of this plan in 2023. This work will complement the preliminary Emergency Management Program Framework, Hazard Assessment and Emergency Response Templates that were created in 2021.

It is thought that all these important work items may be customized and utilized by interested communities to help increase emergency preparedness and enhance the ability of involved communities to respond to future incidents. Future work may involve making this report more accessible for interested Indigenous Nations. Ultimately, additional groundwork needs to be done to determine what resources individual impacted Indigenous Nations require to be actively engaged in all-hazards responses within their communities.

**PRIORITIES** 

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Feedback and advice from the L3 IAMC and the Manitoba Métis
Federation (MMF) on how regulated companies could improve their
incident notification process helped the CER issue a letter to our regulated
companies outlining CER expectations. We clarified that companies must
know which Indigenous Nations to engage with, how they wish to be
contacted, and have updated contact information for each one ensuring
they are notified about pipeline incidents that may affect them. Read
the full company letter for more details: <a href="https://www.cer-rec.gc.ca/en/safetyenvironment/emergency-management/industry-best-practices-notifications-indigenous-nationscommunities-cer-reportable-incidents.html">https://www.cer-rec.gc.ca/en/safetyenvironment/emergency-management/industry-best-practices-notifications-indigenous-nationscommunities-cer-reportable-incidents.html</a>

# EMERGENCY MANAGEMENT SUBCOMMITTEE MEMBERS

### CHAIR

Melvin Abraham

# INDIGENOUS CAUCUS MEMBERS

Kirk Poitras

Marci Riel

Mike Sutherland

Richard Aisaican

## FEDERAL AND SECRETARIAT MEMBERS

Don Logan (CER)

David Murray (NRCan)

Melissa Kelly (NRCan)

Shelley Alexander (NRCan)



A key priority for the future of the Line 3 IAMC is a renewed mandate and budget for the committee. The Terms of Reference guiding the committee's work speak to a commitment for Indigenous Nations, federal government and the regulator to work together through the lifecycle of the pipeline.

The Renewal Working Group is comprised of the Indigenous Caucus leads from the four subcommittees: Indigenous Monitoring, Training and Capacity, **Emergency Management, and Communications** and Engagement as well as the Indigenous Caucus chair and representatives from the Canada Energy Regulator and Natural Resources Canada.

Previously, the Line 3 IAMC received \$21.6 million in funding for five years (2017-2022) and re-applied for renewal funding. Through Budget 2022, the Government of Canada announced \$5.5 million in funding for the

Line 3 IAMC over two years (2022-2024) and this funding is now sunsetting in March 2024.

As a result, the Renewal Working Group was established to focus on coordinating and drafting a proposal to seek continued funding within existing policy authorities for Budget 2024. The proposal will be co-developed in partnership with Indigenous Nations, the Canada Energy Regulator and Natural Resources Canada. The proposal will define the scope and governance of the Line 3 IAMC, as the construction of Line 3 Replacement Project has concluded and enters the operations phase. The renewal proposal is to explore several potential options for the committee's scope, rather than implementation.

The Budget 2024 proposal will be partly informed by two initiatives facilitated by a private consultant: ongoing IAMC discussions as well as a series of three Regional Engagement Sessions with potentially impacted Indigenous Nations held in Alberta, Saskatchewan, and Manitoba, to seek consensus of potential options in future scope and governance. These are engagement sessions and not consultative processes with leadership and Indigenous Nations along the Line 3 pipeline right of way. The Regional Engagement Sessions will take place over spring and summer 2023.

Next steps for the Renewal Working Group involve producing detailed descriptions of the activities for the scope and governance of Line 3 IAMC as part of the Budget Proposal being prepared for Ministerial signature in November 2023.

"The CER is committed to enhancing the involvement of Indigenous Peoples in our work. We've learned — and continue to learn — from the L3 IAMC's Indigenous Monitors about how to strengthen our regulatory oversight and be a more effective regulator. Success for the CER means that the facilities we regulate are safer and have better oversight. We are committed to working with the Indigenous Caucus, Indigenous Nations, and our partners in Government to define the next steps for the L3 IAMC and to achieve our vision for success."

-GENEVIEVE CARR, LINE 3 IAMC FEDERAL REPRESENTATIVE, CANADA ENERGY REGULATOR



# RENEWAL WORKING GROUP MEMBERS

### CHAIR

Minister Marg Friesen

# INDIGENOUS CAUCUS MEMBERS

Barb Hobson

Tribal Chief Isabel O'Soup

Chief Matthew T. Peigan

Melvin Abraham

Richard Aisaican

## FEDERAL AND SECRETARIAT MEMBERS

Genevieve Carr (CER)

Raheel Baig-Mirza (NRCan)

David Murray (NRCan)

# **FINANCIALS**

2022-2023



**Expenditures** 

\$257, 625

2022-2023 total Line 3 IAMC Contribution Program expenditures under one agreement

As project spending was impacted by the COVID-19 pandemic, there were 21 contribution agreements for participation and committee priorities that were given the flexibility to spend until the end of December 2022.

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FINANCIALS

**PRIORITIES** 

MESSAGES

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Participation agreements

15

Contribution
agreements
for committee
priorities including
Emergency
Management,
Indigenous
Monitoring, and
Training and
Capacity

21

CONTRIBUTION AGREEMENTS FOR PARTICIPATION AND COMMITTEE PRIORITIES

# **Funding**

### **BUDGET ANNOUNCEMENTS**

2017-2022: \$21.6 million over five years to NRCan for the Line 3 IAMC to enable impacted Indigenous Nations to identify common priorities and provide informed advice on the Line 3 Replacement Project, through activities planned and implemented by its four subcommittees.

2022-2024: \$5.5 million over two years to continue the work of the Line 3 IAMC and planning for the future, which includes determining scope and governance as the new pipeline is now fully operational and decommissioning of the old pipeline is complete.

# LOOKING AHEAD



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The Line 3 IAMC hosted three regional engagement sessions in the spring and summer of 2023 to validate the five possible directions for potential change in scope and governance and will be looking to the Minister of Energy and Natural Resources to endorse the committee's Budget 2024 proposal. What the committee heard at the Line-Wide Gathering 2022 and the regional engagement sessions gives the committee a key starting point in drafting the proposal, which will explore three options:

- 1. The scope remains the same (Line 3 pipeline only).
- 2. All CER regulated projects within the Line 3 Right of Way.
- 3. All CER regulated energy projects across Alberta, Saskatchewan, and Manitoba.

The Line 3 IAMC will continue to work with Indigenous Nations, the Government of Canada, and the CER on analyzing these options and will seek to confirm the recommendations with Indigenous leadership from the What We Heard report from the Regional Engagement Sessions as the committee submits the Budget 2024 proposal this fall 2023. The Indigenous Monitoring Program remains a key priority for the Line 3 IAMC and the Line 3 IAMC will also continue to press the issue around right-of-way access to better assess areas of concern over time and develop a better baseline of information as operations of the Line 3 (now line 93) continue.

The Line 3 IAMC looks forward to involving more Elders and youth in its operations, including its subcommittees.

# **ACKNOWLEDGEMENTS**

The Line 3 IAMC is a collaborative forum to ensure Indigenous participation and perspectives are reflected in all things related to the Enbridge Line 3 Replacement Project in Canada. As such, the Line 3 IAMC appreciates the continued engagement and support of representatives from impacted Indigenous Nations and Regions, the Government of Canada, the Canada Energy Regulator and Enbridge.

The Line 3 IAMC was pleased to have met with the Honourable Jonathan Wilkinson for the first time in May 2022 in Vancouver, British Columbia. This was also the first time the Minister of Natural Resources had met with the Line 3 IAMC since its inception. At this same meeting with the Minister, the Line 3 IAMC was also pleased to meet with Gitane De Silva, the CEO of the Canada Energy Regulator (at the time).

The Line 3 IAMC wishes to thank everyone who attended the Line-Wide Gathering in November 2022 in Calgary, Alberta. Your contribution in the event discussions was crucial because it continues to guide the work of the committee moving forward. The event would not have been a success without your active participation as well as the Elders that performed opening and thank you prayers: Elder Gilbert Frances, Elder Louie Heavenfire and Elder Dorothy Runner; and the cultural performers Taylor Fleming, Jessica McMann and Kyle YoungPine.

Finally, the Line 3 IAMC also wishes to thank all those that continue to support the Line 3 IAMC and those that are actively involved in the work.

Meegwetch | Hai hai | Ish nish | Nitsíniiyi'taki | Philámayaye | Masi chok | Maarsii



Line 3 IAMC

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